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UNITED STATES DISTRICT COURT DISTRICT OF NEW JERSEY

UNITED STATES OF AMERICA,

Plaintiff,

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v.

UNITED COMMUNITIES, LLC,

Defendant.

Civil Action No.

COMPLAINT

Plaintiff, the United States of America (the "United States"), by its undersigned attorneys, files this Complaint and alleges as follows:

INTRODUCTION

- 1. The United States brings this action under the Servicemembers Civil Relief Act ("SCRA"), 50 U.S.C. §§ 3901-4043, against United Communities, LLC ("Defendant") for violating the SCRA's prohibition against imposing early termination charges when a servicemember lawfully terminates a residential lease upon receipt of qualifying military orders. See 50 U.S.C. § 3955.
- 2. The purpose of the SCRA is to provide servicemembers with protections to enable them to devote their entire energy to the defense needs of the Nation and to protect their civil rights during military service. See 50 U.S.C. § 3902. One of those protections is the right of a lessee to terminate a residential lease without penalty upon entering into military service or upon receiving qualifying military orders. 50 U.S.C. § 3955(a)(1), (e)(1). Qualifying orders include orders for a permanent change of station, or for deployment with a military unit (or as an individual in support of a military operation) for a period of not less than 90 days. 50 U.S.C. § 3955(b)(1)(B).
- 3. Upon receiving qualifying orders, the servicemember can terminate the lease without penalty, provided that the servicemember provides the lessor with (i) written notice of the termination and (ii) a copy of the servicemember's military orders. 50 U.S.C. § 3955(c)(1).

- 4. The termination of the lease is effective 30 days after the first date on which the next rental payment is due after the date on which the notice is delivered. 50 U.S.C. § 3955(d)(1). The lessor may not impose an "early termination charge" against a terminating servicemember. 50 U.S.C. § 3955(e)(1).
- 5. This lawsuit is brought to vindicate the rights of servicemembers who were wrongly required to pay an early termination charge by Defendant, to vindicate the public interest, and to protect servicemembers from future violations of their rights. See 50 U.S.C. § 4041.

JURISDICTION AND VENUE

- 6. This Court has jurisdiction over this action under 28 U.S.C. §§ 1331, 1345, and 50 U.S.C. § 4041.
- 7. Defendant is a Delaware limited liability company, administered from, and with a principal place of business, at 222 Haddon Avenue, Suite 301, Haddon Township, New Jersey.
- 8. Venue is proper in this jurisdictional district under 28 U.S.C. § 1391(b) because Defendant's principal place of business is in the District of New Jersey, Defendant conducts business within the District of New Jersey, and because a substantial portion of the events that form the basis of United States' claim occurred within the District of New Jersey.

DEFENDANT

9. Defendant manages the residential housing for military personnel and their families at Joint Base McGuire-Dix-Lakehurst in New Jersey. Defendant is a

subsidiary or affiliate of First Montgomery Group, a private real estate company that develops and manages properties in New Jersey, Pennsylvania, and Delaware.

FACTUAL ALLEGATIONS

- 10. Joint Base McGuire-Dix-Lakehurst is a military base that is home to Air Force, Army, and Navy installations. Spread across 42,000 acres in southern New Jersey, the base is the Department of Defense's first joint base, and the only joint base that consolidates Air Force, Army, and Navy installations. Personnel stationed at the base participate in a broad range of missions, including combat support and disaster relief.
- 11. In September 2006, the Air Force entered into an operating agreement with Defendant. That agreement provided that Defendant would develop, manage, and maintain military housing at Joint Base McGuire-Dix-Lakehurst. The operating agreement remains in effect, although it has been amended at various times over the years.
- 12. Under the operating agreement, any change to Defendant's form lease requires review and approval by Air Force housing personnel.
- 13. Servicemembers who are stationed at Joint Base McGuire-Dix-Lakehurst and who wish to live on the base enter into lease agreements directly with Defendant. The servicemembers who enter into those leases are personally responsible for paying the rent that is owed to Defendant.

Army Captain Gregory Funk

- 14. On September 15, 2014, Army Captain Gregory Funk contacted one of Defendant's employees via email to secure a rental property on Joint Base McGuire-Dix-Lakehurst. Defendant's employee responded that Captain Funk would receive the first month of the lease "rent-free" and that, "in return," the lease would run for 24 months. No other terms or conditions of the rent-free offer were discussed. That same day, Captain Funk electronically signed a lease for a residential unit located at 2804 Doolittle Drive at Joint Base McGuire-Dix-Lakehurst. The lease does not mention or reference the "rent-free" offer.
- 15. On September 22, 2014, Captain Funk signed a "Lease Incentive Addendum." The Addendum provided, in relevant part:

I have received a lease incentive from United Communities in the amount of \$899.20.

If orders are received for [permanent change of station], Separation, or Retirement I will not be responsible for the full lease term if I have fulfilled at minimum six (6) months of the lease term.

If the lease term cannot be fulfilled for any other reason, I will be responsible for paying back United Communities the amount of this lease incentive.

- 16. On or about April 7, 2016—5 months before the lease expired by its own terms—Captain Funk received military orders to deploy to Qatar for up to 365 days as a part of Operation Inherent Resolve.
- 17. On or about April 14, 2016, Captain Funk provided written notice of termination to Defendant and provided a copy of his deployment orders to Defendant.

 After receiving the notice of termination and a copy of Captain Funk's military orders,

Defendant imposed an early termination charge of \$899.20—the amount specified in the "Lease Incentive Addendum."

- 18. Captain Funk paid the early termination charge imposed by Defendant.
- 19. On May 10, 2017, Captain Funk submitted a complaint to the United States Attorney's Office for the District of New Jersey.

United States' Investigation

- 20. By letter dated October 18, 2017, the Department of Justice notified Defendant that it was opening an investigation into Defendant's residential leasing practices, and requested documents from Defendant, including documents relating to lease terminations (including Captain Funk's), and Defendant's policies and procedures regarding the SCRA.
- 21. Defendant provided documents and information in response to the Department's request. The documents Defendant provided showed that, through the enforcement of its Lease Incentive Addendum (which was not reviewed or approved by the Air Force), Defendant imposed early termination charges upon at least thirteen servicemembers, including Captain Funk, in violation of the SCRA.

SERVICEMEMBERS CIVIL RELIEF ACT VIOLATIONS

22. The SCRA provides that "[t]he lessee on a [residential] lease . . . may, at the lessee's option, terminate the lease at any time after . . . the date of the lessee's military orders" 50 U.S.C. § 3955(a)(1). This option applies to servicemembers who, "while in military service, execute[] the lease and thereafter receive[] military orders for a permanent change of station[, or] to deploy with a military unit, or as an

individual in support of a military operation, for a period of not less than 90 days." 50 U.S.C. § 3955(b)(1)(B). Termination of leases involving monthly rent payments "is effective 30 days after the first date on which the next rental payment is due and payable after the date on which the [termination] notice . . . is delivered." 50 U.S.C. § 3955(d)(1). "The lessor may not impose an early termination charge, but any taxes, summonses, or other obligations and liabilities of the lessee in accordance with the terms of the lease, including reasonable charges to the lessee for excess wear, that are due and unpaid at the time of termination of the lease shall be paid by the lessee." 50 U.S.C. § 3955(e)(1).

- 23. The language in the Lease Incentive Addendum violates the SCRA. Specifically, the Lease Incentive Addendum imposes an early termination charge by requiring the servicemember to pay Defendant an amount equal to the lease incentive if the servicemember terminates the lease: (1) for any reason other than a permanent change of station, separation or retirement (for example, a servicemember would have to pay the termination charge even if he or she received SCRA-qualifying deployment orders); or (2) within six months of signing the lease, for any reason at all (including those events protected by the SCRA, such as permanent change of station, separation, retirement, or qualifying deployment orders).
- 24. Defendant has engaged in a pattern or practice of violating 50 U.S.C. § 3955(e)(1) by imposing early termination charges in accordance with the Lease Incentive Addendum against servicemembers who terminated their residential leases in compliance with the SCRA.

- 25. Defendant's imposition of early termination charges against Captain Funk and other servicemembers in violation of 50 U.S.C. § 3955 raises issues of significant public importance.
- 26. Captain Funk and twelve other servicemembers who terminated their residential leases under the SCRA in or after April 2015 and were required to pay early termination charges are "person[s] aggrieved" under 50 U.S.C. § 4041(b)(2) and have suffered damages as a result of Defendant's conduct.
- 27. Defendant's conduct was intentional, willful, and taken in disregard for the rights of servicemembers.

RELIEF REQUESTED

WHEREFORE, the United States requests that the Court enter an ORDER that:

- Declares that Defendant's conduct violated the Servicemembers Civil Relief Act, 50 U.S.C. § 3901, et seq.;
- Enjoins Defendant, its agents, employees, and successors, and all other persons and entities in active concert or participation with Defendant from:
 - a. including a provision in any residential lease or lease addendum that requires servicemembers who terminate the lease in accordance with the SCRA to pay an early termination charge;

- b. imposing an early termination charge when a protected servicemember terminates a residential lease early, in accordance with the SCRA, 50 U.S.C. § 3955;
- c. failing or refusing to take such affirmative steps as may be necessary to restore, as nearly as practicable, the identified victims of Defendant's illegal conduct to the positions they would have been in but for that illegal conduct; and
- d. failing or refusing to take such affirmative steps as may be necessary to prevent the recurrence of any illegal conduct in the future;
- 3. Awards appropriate monetary damages under 50 U.S.C. § 4041(b)(2) to the identifiable victims of Defendant's violations of the SCRA; and
- 4. Assesses civil penalties against Defendant under 50 U.S.C. § 4041(b)(3) in order to vindicate the public interest.

The United States further requests such additional relief as the interests of justice may require.

Dated: September 27, 2018

Newark, New Jersey

JEFFERSON B. SESSIONS III Attorney General

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The JS 44 civil cover sheet and the information contained herein neither replace nor supplement the filing and service of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. (SEE INSTRUCTIONS ON NEXT PAGE OF THIS FORM.)

I. (a) PLAINTIFFS	valor shooti (b22 morne e		DEFENDANTS		
(b) County of Residence of First Listed Plaintiff (EXCEPT IN U.S. PLAINTIFF CASES) (c) Attorneys (Firm Name, Address, and Telephone Number)			County of Residence of First Listed Defendant (IN U.S. PLAINTIFF CASES ONLY) NOTE: IN LAND CONDEMNATION CASES, USE THE LOCATION OF THE TRACT OF LAND INVOLVED. Attorneys (If Known)		
II. BASIS OF JURISDI	CTION (Place an "X" in O	ne Box Only)	 III. CITIZENSHIP OF P	RINCIPAL PARTIES	(Place an "X" in One Box for Plaintiff
☐ 1 U.S. Government Plaintiff	☐ 3 Federal Question (U.S. Government in	Not a Party)		TF DEF 1 □ 1 Incorporated or Pr of Business In 1	
☐ 2 U.S. Government Defendant	☐ 4 Diversity (Indicate Citizenship of Parties in Item III)		Citizen of Another State	2	
			Citizen or Subject of a Foreign Country	3 🗖 3 Foreign Nation	□ 6 □ 6
IV. NATURE OF SUIT (Place an "X" in One Box Only)			Click here for: Nature of Suit Code Descriptions.		
CONTRACT		DEDSONAL INTUDY	FORFEITURE/PENALTY 7 625 Drug Releted Seigure	BANKRUPTCY	OTHER STATUTES
□ 110 Insurance □ 120 Marine □ 130 Miller Act □ 140 Negotiable Instrument □ 150 Recovery of Overpayment	PERSONAL INJURY □ 310 Airplane □ 315 Airplane Product Liability □ 320 Assault, Libel & Slander □ 330 Federal Employers' Liability □ 340 Marine □ 345 Marine Product Liability □ 350 Motor Vehicle □ 355 Motor Vehicle Product Liability □ 360 Other Personal Injury □ 362 Personal Injury - Medical Malpractice CIVIL RIGHTS □ 440 Other Civil Rights □ 441 Voting □ 442 Employment □ 443 Housing/ Accommodations □ 445 Amer. w/Disabilities - Employment □ 446 Amer. w/Disabilities - Other	PERSONAL INJURY □ 365 Personal Injury - Product Liability □ 367 Health Care/ Pharmaceutical Personal Injury Product Liability □ 368 Asbestos Personal Injury Product Liability PERSONAL PROPER: □ 370 Other Fraud □ 371 Truth in Lending □ 380 Other Personal Property Damage Product Liability PRISONER PETITION Habeas Corpus: □ 463 Alien Detainee □ 510 Motions to Vacate Sentence □ 530 General □ 535 Death Penalty Other: □ 540 Mandamus & Othe □ 550 Civil Rights	of Property 21 USC 881 690 Other	□ 422 Appeal 28 USC 158 □ 423 Withdrawal 28 USC 157 PROPERTY RIGHTS □ 820 Copyrights □ 830 Patent □ 835 Patent - Abbreviated New Drug Application □ 840 Trademark SOCIAL SECURITY □ 861 HIA (1395ff) □ 862 Black Lung (923) □ 863 DIWC/DIWW (405(g)) □ 864 SSID Title XVI □ 865 RSI (405(g)) FEDERAL TAX SUITS □ 870 Taxes (U.S. Plaintiff or Defendant) □ 871 IRS—Third Party 26 USC 7609	□ 375 False Claims Act □ 376 Qui Tam (31 USC 3729(a)) □ 400 State Reapportionment □ 410 Antitrust □ 430 Banks and Banking □ 450 Commerce □ 460 Deportation □ 470 Racketeer Influenced and Corrupt Organizations □ 480 Consumer Credit □ 490 Cable/Sat TV □ 850 Securities/Commodities/ Exchange □ 890 Other Statutory Actions □ 891 Agricultural Acts □ 893 Environmental Matters □ 895 Freedom of Information Act □ 896 Arbitration □ 899 Administrative Procedure Act/Review or Appeal of Agency Decision □ 950 Constitutionality of State Statutes
V. ODJON	☐ 448 Education	☐ 555 Prison Condition ☐ 560 Civil Detainee - Conditions of Confinement	Actions		
		Remanded from Appellate Court	1 4 Reinstated or Reopened 5 Transfe Anothe	r District Litigation	
VI. CAUSE OF ACTIO			e filing (Do not cite jurisdictional stat	utes unless diversity):	
VII. REQUESTED IN COMPLAINT: CHECK IF THIS IS A CLASS ACTION UNDER RULE 23, F.R.Cv.P.			DEMAND \$	CHECK YES only if demanded in complaint: JURY DEMAND:	
VIII. RELATED CASE IF ANY	(See instructions):	JUDGE		DOCKET NUMBER	
DATE		SIGNATURE OF ATT	ORNEY OF RECORD		
FOR OFFICE USE ONLY					
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INSTRUCTIONS FOR ATTORNEYS COMPLETING CIVIL COVER SHEET FORM JS 44

Authority For Civil Cover Sheet

The JS 44 civil cover sheet and the information contained herein neither replaces nor supplements the filings and service of pleading or other papers as required by law, except as provided by local rules of court. This form, approved by the Judicial Conference of the United States in September 1974, is required for the use of the Clerk of Court for the purpose of initiating the civil docket sheet. Consequently, a civil cover sheet is submitted to the Clerk of Court for each civil complaint filed. The attorney filing a case should complete the form as follows:

- **I.(a) Plaintiffs-Defendants.** Enter names (last, first, middle initial) of plaintiff and defendant. If the plaintiff or defendant is a government agency, use only the full name or standard abbreviations. If the plaintiff or defendant is an official within a government agency, identify first the agency and then the official, giving both name and title.
 - (b) County of Residence. For each civil case filed, except U.S. plaintiff cases, enter the name of the county where the first listed plaintiff resides at the time of filing. In U.S. plaintiff cases, enter the name of the county in which the first listed defendant resides at the time of filing. (NOTE: In land condemnation cases, the county of residence of the "defendant" is the location of the tract of land involved.)
 - (c) Attorneys. Enter the firm name, address, telephone number, and attorney of record. If there are several attorneys, list them on an attachment, noting in this section "(see attachment)".
- **II. Jurisdiction.** The basis of jurisdiction is set forth under Rule 8(a), F.R.Cv.P., which requires that jurisdictions be shown in pleadings. Place an "X" in one of the boxes. If there is more than one basis of jurisdiction, precedence is given in the order shown below.
 - United States plaintiff. (1) Jurisdiction based on 28 U.S.C. 1345 and 1348. Suits by agencies and officers of the United States are included here. United States defendant. (2) When the plaintiff is suing the United States, its officers or agencies, place an "X" in this box.
 - Federal question. (3) This refers to suits under 28 U.S.C. 1331, where jurisdiction arises under the Constitution of the United States, an amendment to the Constitution, an act of Congress or a treaty of the United States. In cases where the U.S. is a party, the U.S. plaintiff or defendant code takes precedence, and box 1 or 2 should be marked.
 - Diversity of citizenship. (4) This refers to suits under 28 U.S.C. 1332, where parties are citizens of different states. When Box 4 is checked, the citizenship of the different parties must be checked. (See Section III below; **NOTE: federal question actions take precedence over diversity cases.**)
- **III. Residence (citizenship) of Principal Parties.** This section of the JS 44 is to be completed if diversity of citizenship was indicated above. Mark this section for each principal party.
- IV. Nature of Suit. Place an "X" in the appropriate box. If there are multiple nature of suit codes associated with the case, pick the nature of suit code that is most applicable. Click here for: Nature of Suit Code Descriptions.
- **V. Origin.** Place an "X" in one of the seven boxes.
 - Original Proceedings. (1) Cases which originate in the United States district courts.
 - Removed from State Court. (2) Proceedings initiated in state courts may be removed to the district courts under Title 28 U.S.C., Section 1441. When the petition for removal is granted, check this box.
 - Remanded from Appellate Court. (3) Check this box for cases remanded to the district court for further action. Use the date of remand as the filing date.
 - Reinstated or Reopened. (4) Check this box for cases reinstated or reopened in the district court. Use the reopening date as the filing date. Transferred from Another District. (5) For cases transferred under Title 28 U.S.C. Section 1404(a). Do not use this for within district transfers or multidistrict litigation transfers.
 - Multidistrict Litigation Transfer. (6) Check this box when a multidistrict case is transferred into the district under authority of Title 28 U.S.C. Section 1407
 - Multidistrict Litigation Direct File. (8) Check this box when a multidistrict case is filed in the same district as the Master MDL docket. **PLEASE NOTE THAT THERE IS NOT AN ORIGIN CODE 7.** Origin Code 7 was used for historical records and is no longer relevant due to changes in statue.
- VI. Cause of Action. Report the civil statute directly related to the cause of action and give a brief description of the cause. Do not cite jurisdictional statutes unless diversity. Example: U.S. Civil Statute: 47 USC 553 Brief Description: Unauthorized reception of cable service
- **VII. Requested in Complaint.** Class Action. Place an "X" in this box if you are filing a class action under Rule 23, F.R.Cv.P. Demand. In this space enter the actual dollar amount being demanded or indicate other demand, such as a preliminary injunction. Jury Demand. Check the appropriate box to indicate whether or not a jury is being demanded.
- VIII. Related Cases. This section of the JS 44 is used to reference related pending cases, if any. If there are related pending cases, insert the docket numbers and the corresponding judge names for such cases.

Date and Attorney Signature. Date and sign the civil cover sheet.